



Technical Advisory Committee  
Agenda Book

10:00 am  
Wednesday, November 5, 2025

North Florida TPO Board Room  
980 North Jefferson Street  
Jacksonville, FL 32209



**Technical Advisory Committee  
Meeting Agenda  
Wednesday, November 5, 2025  
10 a.m.**

**Call to Order  
Introductions  
Public Comment**

**Agenda**

**A. October 1, 2025 Minutes**

**ACTION ITEM**

These minutes are ready to review and approve.

**B. FDOT Requests Amending the FY 2025/26 – FY 2029/30 Transportation Improvement Program (TIP)**

**ACTION ITEM**

A copy of the request is included in Section B, which includes the following projects:

- **430910-2** – SR 152 (Baymeadows Road) West of SR 115 (Southside Blvd.)  
Pedestrian Safety Improvement/FDOT/Duval County
- **456200-2** – 5305(E) Formula, JTA, Jacksonville Large UZA, Capital-Study  
PTO Studies/Jacksonville/Duval County
- **210711-7** – SR A1A (SR 200) at Stratton Road  
Traffic Signals/FDOT/Nassau County
- **446031-4** – ITS WWD Safety initiatives  
Traffic Control Devices/System/FDOT/Duval County

**C. FDOT Annual Work Program Presentation**

**Information  
Only**

Anna Siju of FDOT will give a brief presentation on FDOT's Annual Work Program.

**D. List of Priority Projects (LOPP)**

**Information  
Only**

The LOPP identifies potential projects to be funded in the FDOT Tentative Work Program for FY 2027/28 – FY 2031/32.

## **E. List of Priority Projects (LOPP) Bike/Ped Funding**

Information  
Only

The LOPP identifies potential projects for FDOT's Transportation Alternatives Program (TAP) and the Shared-Use Non-motorized (SUN) Trails Program.

## **F. Call for Planning Studies in FY 2026/27**

Information  
Only

The TPO and FDOT are asking for study requests to perform in the FY 2026/27 fiscal year. Studies performed by the TPO will be included in the upcoming Unified Planning Work Program.

## **G. Mid-block Crossings for Non-Motorized User Safety**

Information  
Only

Terry Shaw from Kimley-Horn will present the results of the Mid-block Crossing for Non-Motorized User Safety study. The study was performed for the City of Jacksonville.

## **H. Smart North Florida Update**

Information  
Only

## **I. Old Business**

- October 9, 2025 TPO Meeting Report

## **J. New Business**

- North Florida TPO 2026 Meeting Schedule

## **K. Public Comment**

## **L. Adjournment**

### **The next meeting will be December 3, 2025.**

#### **NOTICE**

In accordance with Section 286.01105, *Florida Statutes*, any person wishing to appeal a decision reached at this meeting will need a record of the proceedings. He may need to ensure that a verbatim record of the proceedings be made, which record would include the testimony and evidence upon which the appeal is to be made.

Public participation is solicited without regard to race, color, national origin, age, sex, religion, disability, or family status. Persons who require special accommodations under the Americans with Disabilities Act or persons who require translation services (free of charge) should contact Marci Larson at 904-306-7513 at least seven days prior to the meeting.

# **Agenda Item A.**

Minutes of October 1, 2025 Meeting

***Action Item***



## **TECHNICAL ADVISORY COMMITTEE** **MEETING SUMMARY**

Wednesday, October 1, 2025 - 10 a.m.

### **MEMBERS PRESENT:**

Jason Sparks, City of St. Augustine Beach, **CHAIRMAN**  
Andrew Avent, Nassau County Planning Dept. (for Robert Companion)  
Elizabeth Backe, Nassau County Planning Dept.  
Gabriel Barro, City of Green Cove Springs Planning Dept.  
Doug Conkey, St. Johns River Water Mgmt. District  
Dick D'Souza, St. Johns County Planning Dept.  
Reuben Franklin, City of St. Augustine  
Michael Grunewald, St. Johns County Public Works Dept.  
Bill Killingsworth, City of Atlantic Beach  
Chris LeDew, COJ Public Works Dept.  
Colin Moore, City of Neptune Beach  
Scott Moore, Nassau County Ocean Hwy. & Port Authority  
Jeremy Norsworthy, JTA  
Christian Popoli, Jacksonville Beach Planning Dept.  
Laurie Santana, City of Jacksonville Planning Dept.  
Anna Siju, Florida Department of Transportation  
Aaron Swanson, JAA (for Ashley Shorter)

### **MEMBERS ABSENT:**

Steve Smith, Town of Orange Park, **VICE CHAIR**  
Beth Carson, Clay County Planning Dept.  
Sean Lynch, Mayor - Town of Baldwin  
Dave McKee, JEA  
Mark McManus, U.S. Navy  
Elizabeth Payne, Northeast Florida Regional Council  
Justin Ryan, JAXPORT  
Warrick Sams, Clay County Engineering Dept.  
Richard Smith, Clay County Public Works Dept.

### **OTHERS PRESENT:**

Wiley Page, Atkins Realis  
Martha Moore, Benesch  
Brian Powers, RS&H  
Rosario Souto, RS&H  
Eric Houston, JTA  
Mark Manwell, ETM  
Terry Shaw, Kimley-Horn

April Bacchus, ETM  
Clayton Levins, SNF

**TPO STAFF PRESENT:**

Jeff Sheffield, Executive Director  
Elizabeth De Jesus, Transportation Programs Manager  
Thalia Fuste, Transportation Planner  
Marci Larson, Public Affairs Manager  
Clark Letter, Planning and Analytics Director  
Jennifer Lott, Executive Assistant  
Angela Session, Chief Financial Officer

**CALL TO ORDER**

Chairman Sparks welcomed everyone and called the Technical Advisory Committee meeting to order at 10:02 a.m. Introductions were made around the room.

**PUBLIC COMMENT**

None at this time.

**A. APPROVE THE SEPTEMBER 3, 2025 MEETING MINUTES**

Chairman Sparks asked that the September Technical Advisory Committee meeting minutes be approved.

**Bill Killingsworth moved to approve the September 3, 2025 meeting minutes; Doug Conkey seconded; motion unanimously carried.**

**B. FDOT REQUESTS AMENDING THE FY 2025/26 – FY 2029/30  
TRANSPORTATION IMPROVEMENT PROGRAM (TIP)**

Anna Siju presented the following amendment to the Transportation Improvement Program (TIP) for FY 2025/26 – FY 2029/30.

A copy of the request is included in Section B, which includes the following projects:

- **455393-1** – I-10 (SR 8) Safety Median Barrier Initiative  
Safety Project/FDOT/Duval County
- **209407-2** – Park Street from Parrish PL to Glendale Street  
Roundabout/FDOT/Duval County
- **430068-2** – SR 115 (Lem Turner Road) & Duane Ave. JFRD Station #34  
Traffic Signals/FDOT/Duval County
- **432259-5** – I-95 (SR 9) from SR 202 (J Turner Butler Blvd.) to S of SR 126 (Emerson Street) – Add Lanes & Reconstruct/FDOT/Duval County

- **210253-8** – I-95 (SR 9) at International Golf Parkway Interchange  
Add Lanes/FDOT/St. Johns County
- **434303-2** – SR 104 (Dunn Avenue) @ Ross Blvd. JFRD Station #34  
Traffic Signals/FDOT/Duval County
- **455405-1** – I-10 (SR 8) Safety Median Barrier Initiative  
Safety Project/FDOT/Nassau County
- **456200-1** – JTA Northwest Jacksonville TOD Pilot Study  
PTO Studies/Jacksonville/Duval County

Ms. Siju asked for questions. There were no questions at this time.

**Reuben Franklin moved to approve the FDOT's request to amend the FY 2025/26 – FY 2029/30 Transportation Improvement Program (TIP); Bill Killingsworth seconded; motion unanimously carried.**

### **C. RESOLUTION ADOPTING 2026 SAFETY PERFORMANCE TARGETS**

Clark Letter informed the group the Federal Highway Administration (FHA) published several rules establishing performance measures and reporting requirements for State Departments of Transportation (DOTs) and Metropolitan Planning Organizations (MPOs). These rules establish measures to assess the condition of road safety within MPO boundaries.

FDOT annually establishes statewide safety targets for the following calendar year as part of the HSIP Annual Report, which must be submitted by August 31 each year. Targets are applicable to all public roads regardless of functional classification or ownership.

MPOs have the option of supporting the statewide targets or establishing their own targets for the MPO planning area. MPOs must set their targets within 180 days after FDOT sets the statewide targets. MPOs must annually update their targets by February 27 of each year.

Mr. Letter asked for questions.

- Doug Conkey commented he would like to see a more realistic goal. Zero is not realistic.

Mr. Letter responded that every year the TPO produces an Annual Mobility Report where we track our performance over a five-year period. We will have a presentation on this before the end of the year.

- Elizabeth Backe fully supports the aspirational goal of zero.
- Chairman Sparks commented he also supports this goal.

- Michael Grunewald asked if the TPO or FDOT puts out crash data for each county.

Mr. Letter responded both the TPO and FDOT published that information. It is located on the TPO website and in FDOT's source book.

- Michael Grunewald would like the ability to sort the data by state and federal routes and separate it from county and municipal routes.

**Elizabeth Backe moved to approve the 2026 Safety Performance Targets; Reuben Franklin seconded; motion unanimously carried.**

#### **D. BEST FOOT FORWARD PROGRAM LAUNCH**

Thalia Fuste presented the Best Foot Forward program that will be done by Bike/Walk Central Florida.

Ms. Fuste asked for questions.

- Laurie Santana asked if funding is available to implement the recommendations from the task force.

Ms. Fuste responded we will be looking for funding.

- Mr. Sheffield commented we are looking to see how this program operates and if it is effective. If we see positive results, we can then move forward with the funding piece.
- Doug Conkey commented we need to ensure traffic cameras are in place so we can see what causes these issues.
- Michael Grunewald asked what the TPO's expectation of this pilot is. Mr. Grunewald stated the RFB has a yellow flashing light, which is not an indication to the driver that he must stop.

Ms. Fuste responded drivers must yield to a pedestrian in the crosswalk.

- Chris LeDew commented it is state law for a driver to stop for a pedestrian in the crosswalk. The yellow flashing light is to alert the driver a pedestrian is nearby. The driver has the responsibility to stop for a pedestrian in the crosswalk and the pedestrian has the responsibility not to step in front of a car traveling at a speed that it cannot safely stop. It is a judgement call for police officers to determine who is at fault.



We have found the RFBs are not working well for higher speeds. We are having many problems with this. The City is aware of several crossings that we are trying to upgrade from an RFB to a Hawk signal.

**E. SR 105 (HECKSCHER DRIVE) CORRIDOR STUDY PRESENTATION**

Martha Moore gave a brief presentation on the SR 105 Heckscher Drive Corridor Study.

Ms. Moore asked for questions. There were no questions at this time.

**F. SMART NORTH FLORIDA**

Clayton Levins gave a brief update on Geolava's hurricane impact spatial analysis.

**G. OLD BUSINESS**

**H. NEW BUSINESS**

**I. PUBLIC COMMENT**

**ADJOURNMENT**

There being no further business, the meeting was adjourned at 10:58 a.m. The next TAC meeting will be November 5, 2025.

# **Agenda Item B.**

**FDOT Requests Amending the FY 2025/26 –  
FY 2029/30 Transportation Improvement  
Program (TIP)**

***Action Item***



***Florida Department of Transportation***

**RON DESANTIS**  
GOVERNOR

605 Suwannee Street  
Tallahassee, FL 32399-0450

**JARED W. PERDUE, P.E.**  
SECRETARY

October 24, 2025

Elizabeth DeJesus  
Transportation Planning Manager  
North Florida TPO  
980 North Jefferson Street  
Jacksonville, FL 32209

**Re: FDOT Amendment request for the North Florida TPO Transportation Improvement Program (TIP) for FY 2025/26 – FY 2029/30**

Dear Elizabeth:

The Florida Department of Transportation (FDOT) requests Board approval for an amendment to the Transportation Improvement Program (TIP) for FY 2025/26 through FY 2029/30. Please add the following TIP Amendment requests for action by the TPO Board at their November meeting.

Please include the amounts listed for the total project in the TIP amendment report.

The following are new individual projects added to the current STIP:

**430910 2 SR152(BAYMEADOWS RD) WEST OF SR115(SOUTHSIDE BLVD)  
PEDESTRIAN SAFETY IMPROVEMENT//FDOT//Duval County \*NON SIS\***

<u>Fund</u>	<u>Phase</u>	<u>FY 2026</u>
ACSS	ROW	\$99,371

**456200 2 5305(E) FORMULA, JTA, JACKSONVILLE LARGE UZA, CAPITAL-STUDY  
PTO STUDIES//JACKSONVILLE//Duval County \*NON SIS\***

<u>Fund</u>	<u>Phase</u>	<u>FY 2026</u>
DPTO	PLN	\$28,600
DU	PLN	\$114,400

**210711 7      SRA1A(SR200) AT STRATTON RD  
TRAFFIC SIGNALS//FDOT//Nassau County**

**\*SIS\***

<u>Fund</u>	<u>Phase</u>	<u>FY 2026</u>
ACSS	PE	\$5,521
DIH	PE	\$52,361
ACSS	ROW	\$13,126

The following are termini change projects:

**446031 4      ITS WWD SAFETY INITIATIVES  
TRAFFIC CONTROL DEVICES/SYSTEM//FDOT// Duval County**

**\*SIS\***

<u>Fund</u>	<u>Phase</u>	<u>FY 2026</u>
ACSS	CST	\$3,805,962

If you have any questions about this project or this amendment request, please call me at (904) 360.5676.

Sincerely,

*Anna Siju*

Anna Siju  
North Florida TPO Liaison  
FDOT District Two

cc: Achaia Brown

# **Agenda Item D.**

List of Priority Projects (LOPP)

***Information Only***



## MEMORANDUM

**To:** Board, Citizens and Technical Advisory Committee Members

**From:** Clark Letter, Director of Planning and Analytics

**Date:** November 13, 2025

**Subject:** **Annual List of Priority Projects**

Staff is soliciting projects for the annual List of Priority Projects (LOPP). This is a candidate list of projects for the new fifth year of the Florida Department of Transportation's Five Year Work Program. Please submit your initial priority projects no later than **January 23, 2026**. We understand that formal approval by your county commission or city council may take longer, but this request will enable TPO staff to prepare a first draft of the LOPP for the February round of committee and Board meetings. Our expectation will be to adopt the LOPP in March.

The LOPP document includes the following categories of projects:

- **Region-Wide Priority Projects – Transportation Capacity Projects**  
*This list is perhaps the most important. This list of 25 projects represents the larger capacity and high priority projects throughout the TPO area. This list does not change substantially from year to year, as projects are typically only removed from the list when construction funding has been programmed.*
- **Aviation Priority Projects**  
*Jacksonville Aviation Authority and St. Augustine - St. Johns County Airport Authority can each submit a list of its priorities for inclusion in the document. The TPO includes these as a reference, but does not re-prioritize these projects.*
- **Mass Transit Priorities**  
*Jacksonville Transportation Authority and St. Johns/Sunshine Bus can each submit a list of its priorities for inclusion in the document. The TPO includes these as a reference, but does not re-prioritize these projects.*
- **Port Priority Projects**  
*JAXPORT and the Ocean Highway & Port Authority of Nassau County can each submit a list of its priorities for inclusion in the document. The TPO includes these as a reference, but does not re-prioritize these projects.*



- **Transportation Alternatives Program (TAP) – Multi-Use Trails or Sidewalks**

*TAP projects are funded on a rotational basis by County. Our estimated total TAP funding of \$3M will be split to fund two different Counties at approximately \$1.5M each. We are asking that each county please submit two TAP projects to provide a backup in case any issues arise with the first project submission.*

- **SUN Trail Program – Multi-Use Trails**

*It is especially critical that each county submit one viable project for each of the TAP and SUN Trail Programs. Cost estimates must be provided. It is recommended you revisit the project submitted annually to ensure it is still feasible. Applications must be submitted through the GAP system. Please submit the entire trail to our list broken into fundable segments, and indicate the priority of each segment.*

- **Transportation Regional Incentive Program Priorities**

*Transportation Regional Incentives Program (TRIP) priorities reflect the region-wide priority list.*

Again, please submit your initial priority projects no later than **January 23, 2026**.

If you have questions about TAP or SUN Trails, please contact Thalia Fusté at 904-306-7503 or [TFuste@northfloridatpo.com](mailto:TFuste@northfloridatpo.com). For any other questions, please do not hesitate to contact me at 904-306-7514 or [cletter@northfloridatpo.com](mailto:cletter@northfloridatpo.com). Please copy Jennifer Lott [jlott@northfloridatpo.com](mailto:jlott@northfloridatpo.com) on all correspondence.

# **Agenda Item F.**

**Call for Planning Studies in FY 2026/27**

***Information Only***





## MEMORANDUM

**To:** Board, Citizens and Technical Advisory Committee Members  
**From:** Clark Letter, Director of Planning and Analytics  
**Date:** November 13, 2025  
**Subject:** Request for Study Suggestions - FY 2026/27

The North Florida TPO and the Florida Department of Transportation are seeking study requests for the 2026/27 fiscal year. The Unified Planning Work Program (UPWP) is the North Florida Transportation Planning Organization's (TPO's) two-year tasked based budget. Bi-annually, the staff of the TPO updates the UPWP as required by state and federal regulations. The UPWP outlines all major transportation planning activities undertaken by the TPO for the two-year planning period beginning July 1, 2024 and ending June 30, 2026.

The North Florida TPO is requesting studies to consider for inclusion in Fiscal Year 2026/27. These projects will be located in **Section 5 – Special Projects** section of the UPWP, and are executed by a TPO General Consultant.

Studies submissions will also be considered by FDOT District 2 staff for selection. These studies will be performed by FDOT and supporting consultant staff in coordination with the TPO.

Please submit study requests to Clark Letter [clletter@northfloridatpo.com](mailto:clletter@northfloridatpo.com) or Jeff Sheffield [jsheffield@northfloridatpo.com](mailto:jsheffield@northfloridatpo.com) by **January 23, 2026**. Please also copy Jennifer Lott [jlott@northfloridatpo.com](mailto:jlott@northfloridatpo.com).

# **Agenda Item I.**

**Old Business**

- **October 9, 2025 TPO Meeting Report**

# North Florida TPO Meeting Report



## Meeting Agenda

Thursday, October 9, 2025

10 a.m.

Call to Order

Pledge of Allegiance

Introductions

Public Comment

## Consent Agenda

1. North Florida TPO Minutes of September 11, 2025

**APPROVED**

2. CAC Membership Approval Requested

**APPROVED**

**CAC Approved**

- Approval is requested for Kenneth Charron representing Duval County. His application is included in Section B.

## TPO Agenda

A. Finance Report

Information  
Only

- July Monthly Financial Statement
- August Monthly Financial Statement

B. FDOT Requests Amending the FY 2025/26 – FY 2029/30 Transportation Improvement Program (TIP)– **Board Approved**

**ACTION  
REQUESTED  
TAC and CAC  
Approved**

A copy of the request is included in Section B, which includes the following projects:

- **455393-1** – I-10 (SR 8) Safety Median Barrier Initiative  
Safety Project/FDOT/Duval County
- **209407-2** – Park Street from Parrish PL to Glendale Street  
Roundabout/FDOT/Duval County

- **430068-2** – SR 115 (Lem Turner Road) & Duane Ave. JFRD Station #34  
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Traffic Signals/FDOT/Duval County
- **455405-1** – I-10 (SR 8) Safety Median Barrier Initiative  
Safety Project/FDOT/Nassau County
- **456200-1** – JTA Northwest Jacksonville TOD Pilot Study  
PTO Studies/Jacksonville/Duval County

**C. Resolution Adopting 2026 Safety Performance Targets – Board Approved**

**ACTION ITEM**  
**TAC and CAC**  
**Approved**

The targets are included in Section C.

**D. Smart North Florida Update**

Information  
Only

Brian Glazer, CEO of Hohonu, will give a brief presentation.

**E. SR 105 (Heckscher Drive) Corridor Study Presentation**

Information  
Only

Martha Moore and Ryan Thady of Benesch will present the study that examined different intersection and grade separation concepts and impacts for SR 105 from New Berlin Road to Blount Island Blvd.

**F. Best Foot Forward Program Launch**

Information  
Only

The Best Foot Forward Program aims to address a lack of driver compliance and a failure to yield for pedestrians at crossings. The program is kicking off in Duval and St. Johns Counties this fall.

**G. Executive Director's Report**

Information  
Only

**H. Secretary of Transportation's Report**

Information  
Only

**I. Authority Reports**

Information  
Only

**J. Old Business**

**K. New Business**

**L. Public Comment**

**M. Adjourn**

**The next meeting will be November 13, 2025**

**NOTICE**

In accordance with Section 286.01105, *Florida Statutes*, any person wishing to appeal a decision reached at this meeting will need a record of the proceedings. He may need to ensure that a verbatim record of the proceedings be made, which record would include the testimony and evidence upon which the appeal is to be made.

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# **Agenda Item J.**

## **New Business**

- **North Florida TPO 2026 Meeting Schedule**



## **North Florida TPO Meeting Schedule 2026**

<b>TPO – 10 a.m. 2<sup>nd</sup> Thursday Monthly</b>	<b>TAC – 10 a.m. 1<sup>st</sup> Wednesday Monthly</b>	<b>CAC – 2 p.m. 1<sup>st</sup> Wednesday Monthly</b>
February 12, 2026	February 4, 2026	February 4, 2026
March 12, 2026	March 4, 2026	March 4, 2026
April 9, 2026	April 1, 2026	April 1, 2026
May 14, 2026	May 6, 2026	May 6, 2026
June 11, 2026	June 3, 2026	June 3, 2026
August 13, 2026	August 5, 2026	August 5, 2026
September 10, 2026	September 2, 2026	September 2, 2026
October 8, 2026	October 7, 2026	October 7, 2026
November 12, 2026	November 4, 2026	November 4, 2026
December 10, 2026	December 2, 2026	December 2, 2026

**There are no meetings in January and July.**